



Education  
and Training

# Kindergarten Infrastructure and Services Plan

Maribyrnong City Council

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# 1. INTRODUCTION

## 1.1. REFORM CONTEXT

In an Australian first, the Victorian Government has committed to implement Three-Year-Old Kindergarten for all children over a 10-year roll-out with a total investment of almost \$5 billion, including \$1.68 billion to support the infrastructure expansion required for the reform. This reform will add another year of universal funded kindergarten so that, by 2029, all children in Victoria will have access to two years of play-based learning through a funded kindergarten program.

## 1.2. PURPOSE OF KISPS

Three-Year-Old Kindergarten will require a large expansion of kindergarten across the State. The Government has invited all 79 Victorian Local Governments to discuss and agree upon a Kindergarten Infrastructure and Services Plan (KISP) for their Local Government Area (LGA).

Each KISP has been jointly developed with Local Government and published to estimate the growth in demand for kindergarten within the LGA. The KISPs will help all kindergarten providers meet demand and provide a clear picture of infrastructure need across the State.

While a KISP is not a funding document and does not define required infrastructure projects or commit any party to funding specific projects, it is expected that future investment requests through Building Blocks and funding decisions about Local Government and not-for-profit projects would align with the relevant KISP.

## 1.3. HOW TO USE THE KISP

Each KISP contains estimates of future kindergarten supply of, and demand for, Three and Four-Year-Old Kindergarten places against existing enrolment capacity. Not-for-profit and for-profit providers can use these estimates to inform their plans to expand kindergarten programs, establish new services or invest in new or extended facilities.

For example, KISPs provide demand estimates in terms of where, when and how much demand for kindergarten places will grow in an LGA. KISPs also estimate where and how many kindergarten places providers can accommodate in existing facilities before an area needs new infrastructure to meet demand. The estimates can be used to inform decisions about where and when expansions of kindergarten program capacity and the construction of new or extended facilities are needed to meet demand growth.

Where there is an agreed KISP for the LGA, the Local Government and not-for-profit kindergarten providers seeking co-investments through the Building Blocks Capacity Building stream must refer to, and align their proposed project with, the infrastructure need identified in the KISP.

## 1.4. STRUCTURE OF THE KISP

Each KISP consists of the following sections:

- **Section 1:** A short introduction to the Three-Year-Old Kindergarten reform and the KISP.

- **Section 2:** A map of existing and planned Early Childhood Education and Care service locations.
- **Section 3:** Local knowledge and context relevant to the expansion of kindergarten services.
- **Section 4:** Funded kindergarten demand estimates.

## 1.5. DISCLAIMER

All data presented in this document are estimates only and are based on the best information available to the Department and Local Government at the time. They are published on an as-is basis and are for informational purposes only. They are subject to adjustment in response to market forces and as new data and other relevant information becomes available. The data may under- or over-estimate both total demand in a given location or year and the capacity for new demand to be met by providers. As a result, operational and business decisions should not be made solely based on this document. Any use of this data is solely at the risk of the user. The Department and Local Government accept no responsibility for any loss or damage, either direct or incidental, that may result from the use of the data.

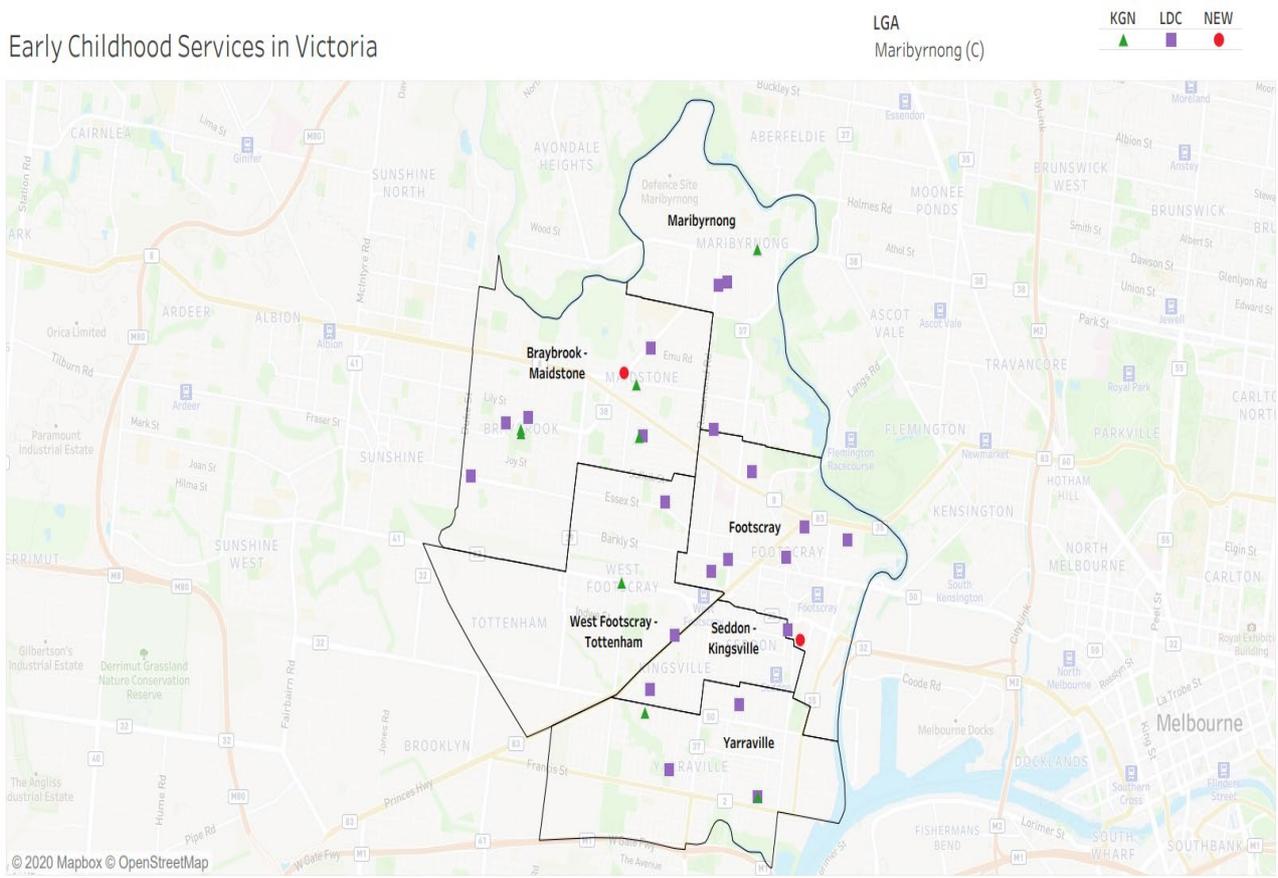
## 2. MAP OF EARLY CHILDHOOD EDUCATION SERVICES IN CITY OF MARIBYRNONG

The map below shows the distribution of currently operating and new services that are planned to open in the future in the LGA and across its communities.

This map has been prepared using data from both the National Quality Agenda IT System (NQAITS) and the Victorian School Building Authority (VSBA). This map has then been refined by the Maribyrnong City Council and the Department to capture other services that are planned to open in the future.

**Table 1: Services that are planned to open in the future**

Service name	Project Type	SA2	Total Licensed Places
Hyde Street Children's Centre (Centre name TBC)	New service	Footscray	66 kindergarten places 61 LDC places
KU Children's Services (Centre name TBC)	New service	Braybrook - Maidstone	65 LDC places
<b>Total licensed capacity</b>			<b>192</b>



## 3. LOCAL CONTEXT

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### 3.1 PURPOSE

Local, place-based knowledge and context play an important role in supporting the implementation of Three-Year-Old Kindergarten across Victoria. This section of the KISP documents this knowledge and context and has informed the funded kindergarten enrolment estimates in Section 4.

### 3.2 KEY CONSIDERATIONS

#### **Key demographic trends that influence demand for kindergarten**

There are a number of residential development proposals currently under consideration that, if approved, will significantly impact the population forecasts for the municipality. It is important that these proposals are monitored as they will impact the requirements for kindergarten infrastructure.

#### **Projects or trends that may influence supply of early childhood education and care**

Due to site capacity constraints at existing primary schools in the municipality, there are currently no school sites considered suitable by the Department to host a new kindergarten. It should also be noted that in recent years well over half of all families in Maribyrnong have attended funded sessional 4 year old kindergarten programs rather than integrated kindergarten programs, if this trend continues it will place additional demand on Maribyrnong City Council to provide the required sessional kindergarten places in the future. As the KISP takes an overarching approach to kindergarten places, integrated and sessional, it does not differentiate or take into account preferences of families and the impact this can have on waitlists in some areas, in particular the suburb of Maribyrnong.

The growing population of the municipality will likely require provision of new primary schools in future. The Victorian Government's policy is to provide kindergartens on or adjacent to all new primary schools. At this time, the Department is unable to provide a forecast for the number and location of any future primary schools. It is however expected that a new school will be built on the Maribyrnong Defence site in the future. This is a risk for Council as if no new schools are planned, the additional demand will need to be met by Council.

When the outcome of the Department's school planning becomes known, Council and the Victorian Government will work closely to provide kindergartens on or adjacent to future school sites as appropriate.

#### **Key local geographic considerations or information relevant to Three-Year-Old Kindergarten**

In 2018, Maribyrnong City Council had approximately 25% less long day childcare places (1 place per 4.25 children aged 0-4) than the state average (1 place per 3.07 children aged 0-4).

It is considered that the lack of suitable available land and the high cost of development (high cost of land, high prevalence of contaminated land, constrained sites) contributes to this shortfall. This is likely to be a long-term issue that will continue to dissuade private providers. This also places additional demand onto local government to provide sessional kindergarten (as well as long day childcare) places.

The Council's Early Years Infrastructure Plan 2041 uses methodology for early years (and other) infrastructure planning that recognises six planning neighbourhoods of a minimum of 10,000 people across the municipality. These neighbourhoods have been developed in consideration of people's movement patterns and local connections. Where relevant, Council will overlay this neighbourhood context in justification for infrastructure project funding applications. This Council endorsed plan will provide Council direction for future early years infrastructure developments.

### **Other information about the expansion of early childhood services**

In order to forecast appropriately for the expansion of kindergarten services, it is important to recognize that there are a large percentage of planning permits for private long day childcare facilities that lapse. Therefore, planned private facilities should not be counted in future forecasts until construction has begun.

# 4. FUNDED KINDERGARTEN ENROLMENT ESTIMATES BETWEEN 2021-29 FOR CITY OF MARIBYRNONG

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## 4.1 PURPOSE

As Three-Year-Old Kindergarten is rolled-out and Victoria's population grows, demand for both Three and Four-Year-Old Kindergarten places will increase significantly. While additional capacity will be needed to meet this demand, this will vary across the State and over time, due to differences in the capacity of existing services, growth trends and sector composition.

To identify where, when and how many additional kindergarten places are expected over the roll-out in the City of Maribyrnong, the Maribyrnong City Council and the Department have developed:

1. A summary of the current provision of kindergarten within the LGA (Section 4.3).
2. An approach to optimising the utilisation of existing services and infrastructure through 'change management' strategies that the Maribyrnong City Council and the Department will support to help meet additional demand in the LGA (Section 4.4).
3. An estimate of the Three and Four-Year-Old kindergarten places that cannot be met through existing services for the 2021-29 period, taking into account the additional demand that can be accommodated by optimising utilisation of existing services and infrastructure through point 2, above (Section 4.5).

Maribyrnong City Council have contributed to the process of developing these data and estimates and both parties agree to the estimates presented in the KISP.

Local Government and providers can use these published estimates to inform reform implementation activities such as service planning, kindergarten program expansion, infrastructure investments and Building Blocks funding applications in alignment with future demand over the 10-year roll-out.

## 4.2 METHODOLOGY

The estimated Three and Four-Year-Old Kindergarten places used in the following sections have been agreed between the Maribyrnong City Council and the Department, and were informed by:

- Estimates developed by the Department which draw on a range of inputs, including population forecasts, current enrolments and results from the Kindergarten Capacity Assessment Program (KCAP), conducted in 2019.
- The estimated capacity of new services that are planned to open in the LGA (Section 2)
- Local knowledge and context provided by the Local Government (Section 3) that explains particular issues and trends in their area.

- The approach to optimising utilisation of existing services in the LGA (Section 4.4), and
- Other sources, such as modelling undertaken by Local Governments and local data.

The KISP measures a service's capacity to deliver funded kindergarten in terms of the number of children it could enrol in Three and Four-Year-Old Kindergarten. The number of funded kindergarten places is different from a service's licensed or approved places, which count the number of children permitted to attend the service at any one time under the license. Many services can enrol more children in their funded kindergarten program(s) than they have licensed places for because they can run more than one kindergarten program per week. Kindergarten places are therefore a more accurate measure of service kindergarten capacity than licensed places.

Three-Year-Old Kindergarten places have been presented as 15-hour places so they can be easily compared to Four-Year-Old Kindergarten places. Moreover, when Three-Year-Old Kindergarten is fully rolled-out in 2029, every three-year-old child will have access to 15-hours of kindergarten.

From 2023 all providers will have flexibility to determine how many hours of funded Three-Year-Old Kindergarten they deliver per week, with a minimum of five hours and a maximum of 15-hours funded pro-rata. It is expected that hours offered will vary. Given this variation, **it is important to be aware that during the transition to all three-year-old children receiving 15-hours of funded kindergarten per week in 2029, the 15-hour places presented in this report may represent multiple three-year-old places that individually receive less than 15-hours of kindergarten per week.**

These estimates have been developed at an LGA and community level to show the overall forecast and variation within an area. The KISP defines community at the Statistical Area Level 2, which is medium-sized areas which represent a community that interacts socially and economically, with a population range of 3,000 to 25,000 people, and an average population of about 10,000 people.

### 4.3 SUMMARY OF CURRENT KINDERGARTEN PROVISION

The figures below provide a summary of current kindergarten provision within the LGA and provide relevant context for the estimates of demand for funded kindergarten places included in Section 4.5. The data included in this section are largely drawn from:

- The Kindergarten Capacity Assessment Program (KCAP), collected between June and October 2019.
- The Department's Kindergarten Information Management System (KIMS), as at 2019.
- The Department's Quality and Regulatory Division (QARD) monitoring data, as at 2019.
- The National Quality Agenda IT System (NQAITS), as at April 2020.
- The Victorian Child and Adolescent Monitoring System (VCAMS), as at 2018.

Please note that, because these sources were collected at different points, this may result in slightly different totals appearing in the below data.

<b>Number of services by service type and licensed places (NQAITs, 2020)</b>		
<b>Service type</b>	<b>Number of services</b>	<b>Licensed places</b>
Sessional kindergartens	8	388
Long day care centres	21	1,915

<b>Estimated current three and four-year-old places being utilised (DET, 2020)*</b>	
Four-year-old kindergarten places	970
Three-year-old places (kindergarten and long day care)	619

\* Current three and four-year-old places being utilised shows the total number of Three and Four-Year-Old Kindergarten enrolments and all three-year-old long day care enrolments as at 2019, converted into 15-hour places.

<b>Number of services by provider management type and licensed places (NQAITs, 2020)</b>				
	<b>Private not for profit</b>	<b>State and Local Government</b>	<b>Private for profit</b>	<b>Other</b>
Services	18	0	11	0
Percentage	62%	0%	38%	0%
Licensed places	1,251	0	1,052	0

<b>Current land and building ownership (Maribyrnong CC, 2020)</b>		
<b>Ownership</b>	<b>Locations</b>	<b>Places</b>
Local Government	15	1053
Private for profit	11	1192
Private not for profit	1	39
Victorian Government Department of Education and Training	1	29

<b>Current kindergarten offering</b>	
Four-Year-Old Kindergarten participation rate (VCAMS, 2018):	87%
Number of services that offer a funded kindergarten program (DET, 2019):	30
Number of services that offer an unfunded Three-Year-Old Kindergarten program (DET, 2019):	12

Hours of unfunded 3YO programs currently offered (Maribyrnong City Council, 2021):



#### 4.4 APPROACH TO OPTIMISING THE USE OF EXISTING SERVICES AND INFRASTRUCTURE

##### Change management strategies to optimise existing services and infrastructure

Children can often be accommodated through existing spare places and by services ‘unlocking’ unused capacity. As the experience of providers in the 2020 Three-Year-Old Kindergarten roll-out LGAs shows, while the optimisation of existing services can be challenging, it is highly time- and cost-effective compared to building new capacity through infrastructure projects. It also helps target infrastructure investment to the places that need it most and avoids over-supplying the local market.

The Maribyrnong City Council does not run services directly but does own many of the facilities in the LGA. Through leases and service agreements, Maribyrnong City Council will encourage their service providers to undertake change management activities and practices.

The Department will support service providers directly to maximise their kindergarten places through following change management activities and practices, including:

- Running additional programs.
- Using different timetables, including running 7.5-hour days.
- Changing the delivery model, such as introducing rotational models or mixed-age groups.
- Having degree-qualified kindergarten teachers leading integrated kindergarten programs in long day care settings.

Maribyrnong City Council and the Department have estimated how many Three and Four-Year-Old Kindergarten places can be accommodated through existing services in the LGA (**Table 1**). Both parties are committed to helping providers and services offer these kindergarten places based on this modelling, where demand will exceed modelling options for increased capacity. This commitment is reflected in the LGA and community level estimates below (**Table 2** onwards), which assume that demand will be met first through existing services and second through additional infrastructure. Note that in some cases the number of kindergarten places that can be offered through existing services may exceed demand for kindergarten places.

**Table 1: Total Estimated funded kindergarten places that can be offered by optimising existing services and infrastructure across the LGA, between 2021-29 (presented in 15-hour equivalent places)\***

	2021	2022	2023	2024	2025	2026	2027	2028	2029
Estimated existing supply of kindergarten places*	1,884	2,016	2,016	2,016	2,016	2,016	2,016	2,016	2,016
Total three and four-year-old places that can be accommodated by optimising existing services**	1,991	2,194	2,194	2,194	2,194	2,194	2,194	2,194	2,194

\*This has been calculated by estimating the number of kindergarten places that could be offered through services' licenced places and accounting for the range of barriers services face in maximising kindergarten places.

\*\*This may be higher than current three and four-year-old enrolments as it includes any spare places that are currently available or could be generated by making some minor adjustments to programming approaches.

## 4.5 AGREED ESTIMATES OF DEMAND FOR FUNDED KINDERGARTEN PLACES THAT CANNOT BE MET THROUGH EXISTING SERVICES AND INFRASTRUCTURE

The below estimates (**Table 2** onwards) have been developed by the Maribyrnong City Council and the Department to illustrate the estimated:

1. Total number of Three and Four-Year-Old Kindergarten places expected over the roll-out period.
2. Three and Four-Year-Old Kindergarten places that cannot be accommodated by optimising existing services and infrastructure over the roll-out period.

These estimates have been developed to reflect that the increase in demand for Three-Year-Old Kindergarten places will be gradual.

In estimating how many Three and Four-Year-Old Kindergarten places cannot be accommodated by existing services and infrastructure, the Maribyrnong City Council and the Department have taken into account any new places that will be made available through planned expansions of existing services or new services, into estimates of existing supply, where this information is available. This may include Local Government owned services being developed and planned Kindergartens on School Sites.

These estimates do not, however, estimate how and when the broader sector will expand to meet the additional demand for kindergarten places that are estimated over the roll-out period.

Infrastructure need in the LGA and its local communities is indicated by the bottom rows of the tables in this section (**Table 2** onwards): 'Total kindergarten places that cannot be accommodated by existing services'. For example, if the number of kindergarten places for the LGA or a community is above zero in this row, it means that the area is estimated to need additional infrastructure (noting

that further optimisation which avoids the need for additional infrastructure may be possible). Any type of provider – Local Government, not-for-profit or for-profit – can build this additional infrastructure. If this row shows all zeros, it means that there is no estimated need for additional infrastructure in the area.

Local Government and not-for-profit kindergarten providers must refer to the estimates in this section when applying through the Building Blocks Capacity Building Grants stream for Government funding. Under this stream, projects must be in a community where there is infrastructure need as shown in the community's table of estimated demand for kindergarten places (i.e. there are numbers in the bottom row above zero). Projects in LGAs or communities where demand can be met through existing services (i.e. the bottom row shows all zeros) are not eligible for funding under this stream.

### LGA estimates

**Table 2: Total Estimated three and four-year-old kindergarten places in both sessional and integrated services, between 2021-29 (presented in 15-hour equivalent places)**

<b>LGA level estimates</b>	<b>2021</b>	<b>2022</b>	<b>2023</b>	<b>2024</b>	<b>2025</b>	<b>2026</b>	<b>2027</b>	<b>2028</b>	<b>2029</b>
Total estimated demand for kindergarten places (three and four-year-old children)	1,031	1,441	1,624	1,823	2,001	2,286	2,467	2,652	2,884
Total kindergarten places that cannot be accommodated by existing services	0	0	16	54	75	245	376	519	705

### Community estimates

**Table 3-8: Total Estimated three and four-year-old kindergarten places in both sessional and integrated services, between 2021-29 (presented in 15-hour equivalent places)**

<b>Braybrook - Maidstone estimates</b>	<b>2021</b>	<b>2022</b>	<b>2023</b>	<b>2024</b>	<b>2025</b>	<b>2026</b>	<b>2027</b>	<b>2028</b>	<b>2029</b>
Total estimated demand for kindergarten places (three and four-year-old children)	403	505	550	605	664	676	710	746	792
Total kindergarten places that cannot be accommodated by existing services	0	0	0	0	0	0	0	0	0

<b>Footscray estimates</b>	<b>2021</b>	<b>2022</b>	<b>2023</b>	<b>2024</b>	<b>2025</b>	<b>2026</b>	<b>2027</b>	<b>2028</b>	<b>2029</b>
Total estimated demand for kindergarten places (three and four-year-old children)	169	263	313	368	420	500	554	610	678
Total kindergarten places that cannot be accommodated by existing services	0	0	0	0	0	32	86	142	210

<b>Maribyrnong estimates</b>	<b>2021</b>	<b>2022</b>	<b>2023</b>	<b>2024</b>	<b>2025</b>	<b>2026</b>	<b>2027</b>	<b>2028</b>	<b>2029</b>
Total estimated demand for kindergarten places (three and four-year-old children)	116	179	204	231	254	291	316	342	374
Total kindergarten places that cannot be accommodated by existing services	0	0	0	0	0	3	27	53	86

<b>Seddon - Kingsville estimates</b>	<b>2021</b>	<b>2022</b>	<b>2023</b>	<b>2024</b>	<b>2025</b>	<b>2026</b>	<b>2027</b>	<b>2028</b>	<b>2029</b>
Total estimated demand for kindergarten places (three and four-year-old children)	22	47	51	58	63	130	144	158	178
Total kindergarten places that cannot be accommodated by existing services	0	0	4	11	16	83	97	111	131

<b>West Footscray - Tottenham estimates</b>	<b>2021</b>	<b>2022</b>	<b>2023</b>	<b>2024</b>	<b>2025</b>	<b>2026</b>	<b>2027</b>	<b>2028</b>	<b>2029</b>
Total estimated demand for kindergarten places (three and four-year-old children)	36	90	111	134	156	178	194	211	234
Total kindergarten places that cannot be accommodated by existing services	0	0	0	0	0	0	0	11	34

<b>Yarraville estimates</b>	<b>2021</b>	<b>2022</b>	<b>2023</b>	<b>2024</b>	<b>2025</b>	<b>2026</b>	<b>2027</b>	<b>2028</b>	<b>2029</b>
Total estimated demand for kindergarten places (three and four-year-old children)	285	358	395	427	443	511	550	585	628
Total kindergarten places that cannot be accommodated by existing services	0	0	12	43	59	128	166	201	245

## 5. AUTHORISATION

The Area Executive Director (Western Melbourne) of the Department of Education and Training and the Chief Executive of Maribyrnong City Council endorse this Kindergarten Services and Infrastructure Plan for Maribyrnong City Council by signing on 03/06/2021.

This KISP is not intended to create legal relations or constitute a legally binding contractual agreement between the parties. The parties may review this KISP in 2023 to publish a new version that will replace the previous version.

An out-of-cycle review may be triggered if both parties agree that there has been a change in relevant data, information or the local early childhood sector that significantly affects the reliability of a KISP's estimates for planning purposes.

### Signed for and on behalf and with the authority of Maribyrnong City Council

Signature



Witness Signature



Name: Celia Haddock

Title: Acting Chief Executive Officer

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### Signed by Area Executive Director (Western Melbourne), Department of Education and Training

Signature



Witness Signature



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